1.2 trillion dollar GDP, 1.1 billion population: How best can we grow with India?

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Agenda

- Importance of India-Sri Lanka economic relations
- Why do we need a disciplinary framework?
 - Illustrated in relation to professionals working across borders

Importance of the relationship

A small mental exercise: Which scenario is feasible?

- India growing without Sri Lanka
- Sri Lanka growing without India

Poor political and economic relations cause New Delhi to treat us like Bangladesh, not so much with hostility but with indifference

Now, back to reality

India's place in the trade and investment picture

- 3rd biggest destination of goods exports
 - Fastest growth in past few years
- Biggest source of goods imports
 - Displaced Japan in 1997, before FTA; but still on a fast-growth path
- Fifth as a source of Foreign Direct Investment
 - Mostly in services
- Appears a significant destination for Sri Lankan FDI
- Dominant trading partner in many service sectors
 - Port and airport services
 - Tourism
 - Health and educational services (for middle-income groups)

Selected data

- More detail in the draft discussion paper
- Just a few indicative slides here
- Plus a brief discussion on possible effects of FTA

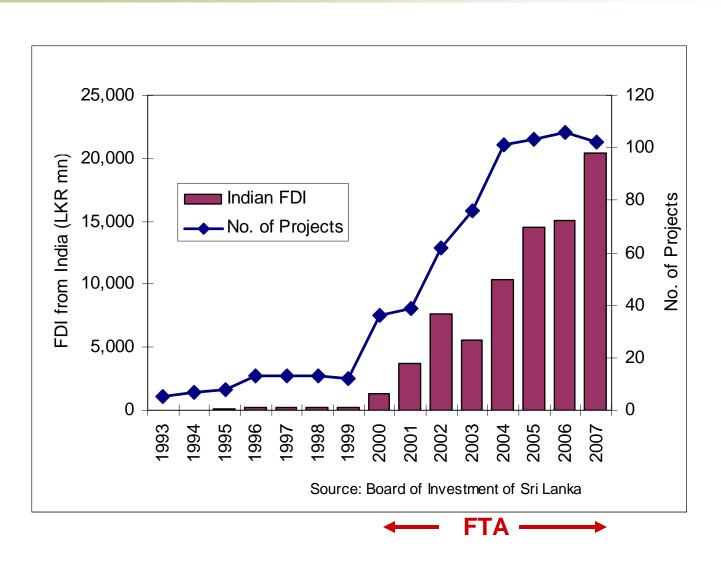
Most imbalanced

Table 3: Trade between India and Sri Lanka 2001-2002 (USD millions)

| | | | Total | | Import / |
|---|----------------|----------------|---------|------------|----------|
| | | | Trad | Balance of | Export |
| Year | Exports | Imports | е | Trade | Ratio |
| 2001 | 70.1 | 601.5 | 671.6 | -531.4 | 8.6:1 |
| 2002 | 168.9 | 834.7 | 1,003.6 | -665.8 | 4.9:1 |
| 2003 | 241.1 | 1,076.2 | 1,317.3 | -835.0 | 4.5:1 |
| 2004 | 385.5 | 1,358.0 | 1,743.5 | -972.5 | 3.5:1 |
| 2005 | 559.3 | 1,440.4 | 1,999.7 | -881.1 | 2.6:1 |
| 2006 | 494.1 | 1,822.1 | 2,316.2 | -1,328 | 3.7:1 |
| 2007 | 515.6 | 2,749.6 | 3,265.2 | -2,234 | 5.3:1 |
| Source: Department of Commerce, Sri Lanka | | | | | |

Least imbalanced

Cumulative increase in Indian FDI in Sri Lanka, 1993-2007



Effects of FTA: Imports

- Imports were growing anyway; most imported items are still outside the scope of the FTA
 - Sri Lanka's imports under the FTA which amounted to LKR 42,627 million in 2007 was only about 14 percent of the country's total imports from India
- Imports started rapid increase in 2005, when petroleum imports started growing rapidly
- Unproductive to talk about growing imports and trade deficits as a problem, if the imports are lowest-cost and beneficial to consumers and those who use them as inputs to value-added products

Effects of FTA: Exports

- If not for FTA, trade deficit would have been even larger
 - Import:export ratio in 2007 (5.3:1) is still lower than at start of FTA (8.6:1)
- Indian measures on copper and vanaspati have slowed down exports
 - If rules of origin rules are satisfied, should allow Indian investors to export from Sri Lanka into India

Effects of FTA: FDI

- Qualitative increase in FDI since 2000 when FTA came into operation
- Causal mechanism is not conclusively established, but correlation exists
 - Possible that higher profile of Sri Lanka as a result of India's first FTA, drew in FDI
- Sri Lanka has also invested in India, mostly after FTA came into effect

Why do we need a framework?

National sovereignty v international discipline

- "Obviously any international discipline entails some yielding of sovereignty by national governments" --John H. Jackson (1988)
- What is sovereignty?
- What is an international discipline?

What is sovereignty?

- From kingly power
 - "I can do anything but make a man a woman . . . " (Statement made in Sri Lanka in 1978)
- Never absolute, unless fully isolated, e.g.,
 - Bachelor/Marriage
 - Home schooling/School

Sovereignty → disciplinary framework: An analogy from the schoolyard

- State of anarchy (no rules)
 - A bully who steals lunch, randomly
 - 5 victims
- Proposal for order
 - The victims propose they take turns to deliver lunch to bully
- Why would victims make the offer?
- Why would bully accept?

Unjust, but better than anarchy

- Is bully better off?
 - Certainty of snack availability
 - Reduction of risk
- Are victims better off?
- What is the "discipline"?
 - Collective actions against
 - Victim who does not bring lunch on appointed day
 - Bully who steals lunch from one who should be safe

Moral of the story

- Constraints on sovereignty (freedom to do anything) are not always bad
- If even an unjust framework yields some good, how much more good will there be in a just framework?

Jackson continuum

- From the most power-oriented environment (no rules) to most ruleoriented (disciplinary framework in the fullest sense)
 - With normative value attached to latter
- One must, of course, ask how the rules were made

Power-oriented

Interaction, but no rules

Bilateral rules (3rd Best; best we can get)

Plurilateral rules (2nd Best)

Multilateral rules (1st Best)

Rule-oriented

Why trade agreements?

- Because they provide safeguards against arbitrary exercise of power by states
- To the extent that the agreements are fair and properly implemented (esp. dispute resolution), small countries benefit more than big countries

An example using service professionals

FBasic correlation: mobility → higher negotiating power

- Land -- immobile
- Capital -- mobile
- Goods -- increasingly mobile
 - GATT and repeated reductions in tariffs
- Services increasingly mobile
 - o GATS, modes 1-3
- Labor -- decreasingly mobile (in law), esp. from developing countries

Trade in services

- Modes of supply
 - Cross-border supply (mode 1)
 - Supplier in A; consumer in B
 - Consumption abroad (2)
 - Supplier in A; consumer comes to A
 - Commercial presence (3)
 - Consumer in B; supplier from A invests in B
 - Movement of natural persons (4)
 - Consumer in B; natural-person suppliers come to B, with Mode 3 or without

Reality of trade in professional services

- Modes 1 and 2 are difficult to police
 - But generate demand for Mode 4
- Mode 3 is where the focus is
 - Countries that want foreign direct investment will get it, with or without GATS
 - Particularly where Mode 4 is not rule governed, power relations dominate
 - Investors will bring in the personnel they want on a case-by-case basis

Reality of trade in services

- Countries that "allow" Modes 1-3 will see increasing movement of professionals
 - To support services traded under Mode 1
 - To support investments made under Mode 3
- Small countries that want investment more (e.g., Sri Lanka) likely to allow greater movements than big countries with less need for foreign capital (e.g., India)
- Result sans framework: Indians in Sri Lanka; no Sri Lankans in India

Status quo (worst of both worlds)

- Overall liberalization drives movement
- Professionals are moving across borders and practicing
- Beneficiaries are
 - High-profile stars
 - The non-law abiding
 - Those with contacts (or whose clients have contacts)
- Younger professionals are locked out of foreign work & deprived of local work

Rules will benefit many

- More opportunities for all
- Less room for arbitrary exercise of discretion
- Mutual recognition and enforcement of standards
- Higher standards from international exposure

In sum . . .

- Relationship with India is very important
 - Economic and other; will economic assist other?
- Conducting economic relations within a mutually agreed upon disciplinary framework is likely to reduce frictions and allow us to focus on the big picture
- Trade agreements tend to be more favorable to small countries than large, contrary to populist views
- A framework is of greater significance to service trade, because it's all NTBs/no tariffs
 - Services should not be held hostage to the needs of a few disaffected goods traders/investors

All this, without talking about.

- Lower prices and higher quality
- Improving the quality of Sri Lankan professionals and service providers