

# Information: The oxygen of regulation

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Regulatory Training Course

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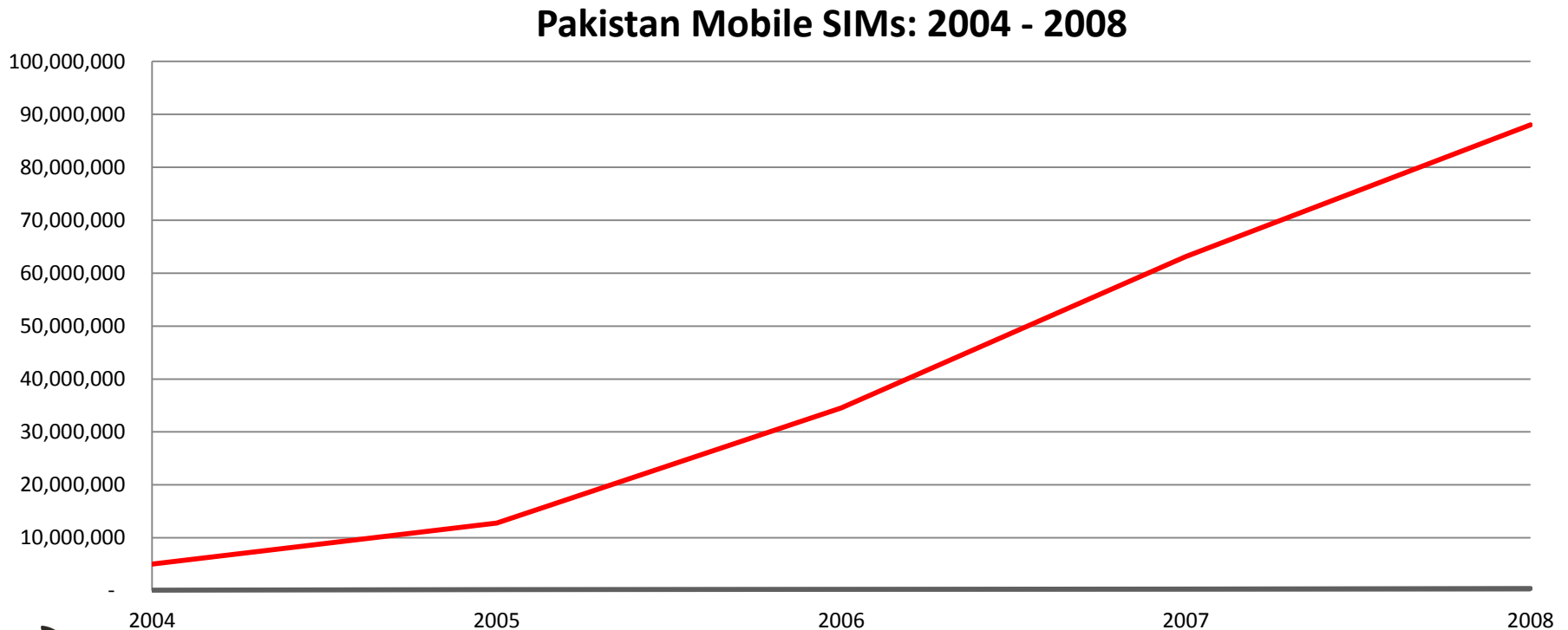


# Why?

- Minimum need: to see if license conditions (roll-out) are being met
- More importantly: To see if goals of sector reform are being met
  - Increased access, choice, quality
  - Lower prices
- Strategically: to keep all stakeholders happy (or equally unhappy during transformation phase)
  - Consumers, Operators, “Country”
  - To show off to the world?

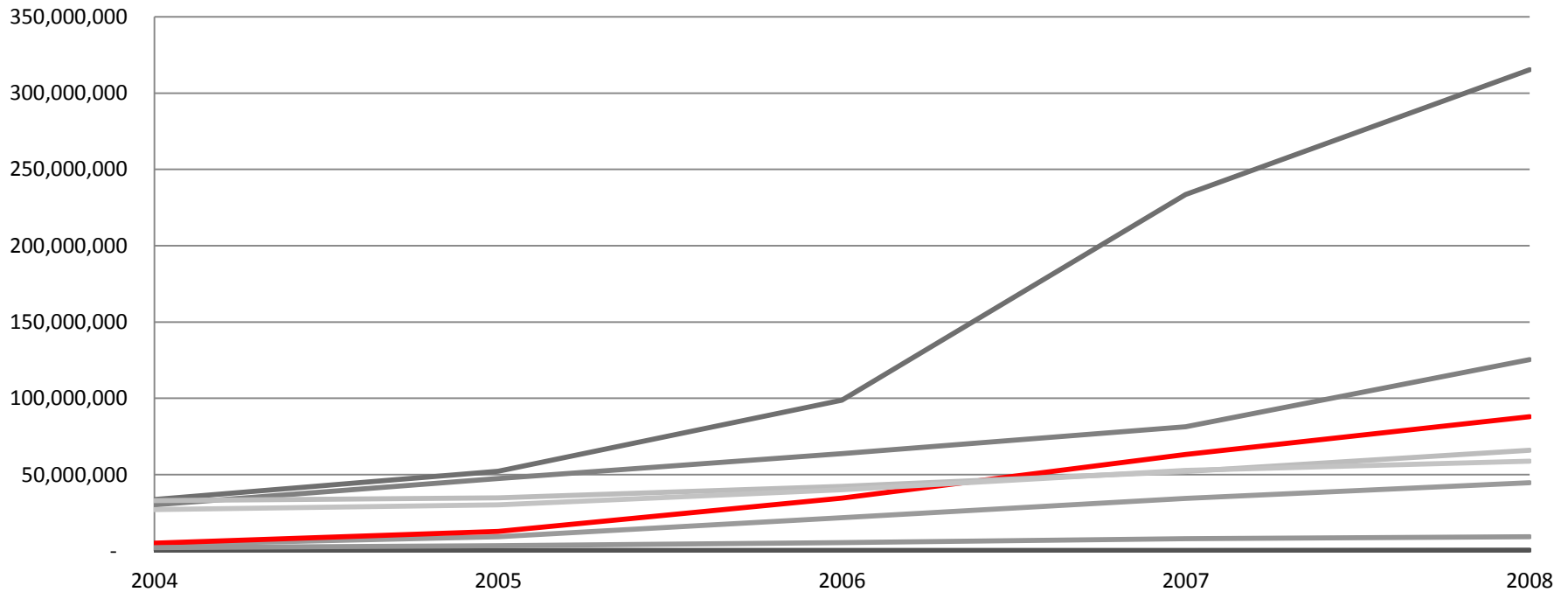
# How do you know you are achieving these goals?

- E.g., is connectivity increasing? look at connections over time



# But is it increasing fast enough? You may think you are doing well until ...

## Mobile SIMs: 2004 - 2008

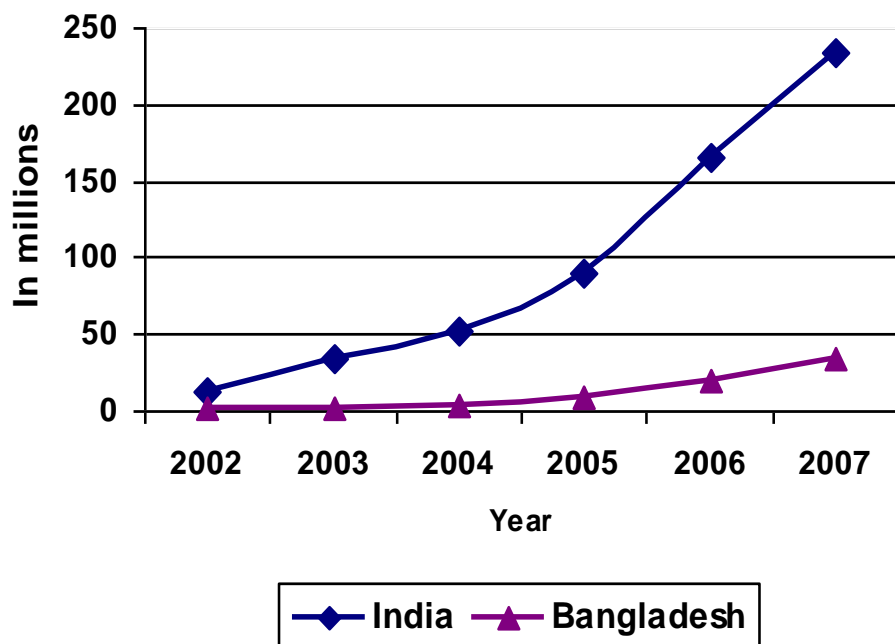


# Benchmarking is an effective way to measure performance

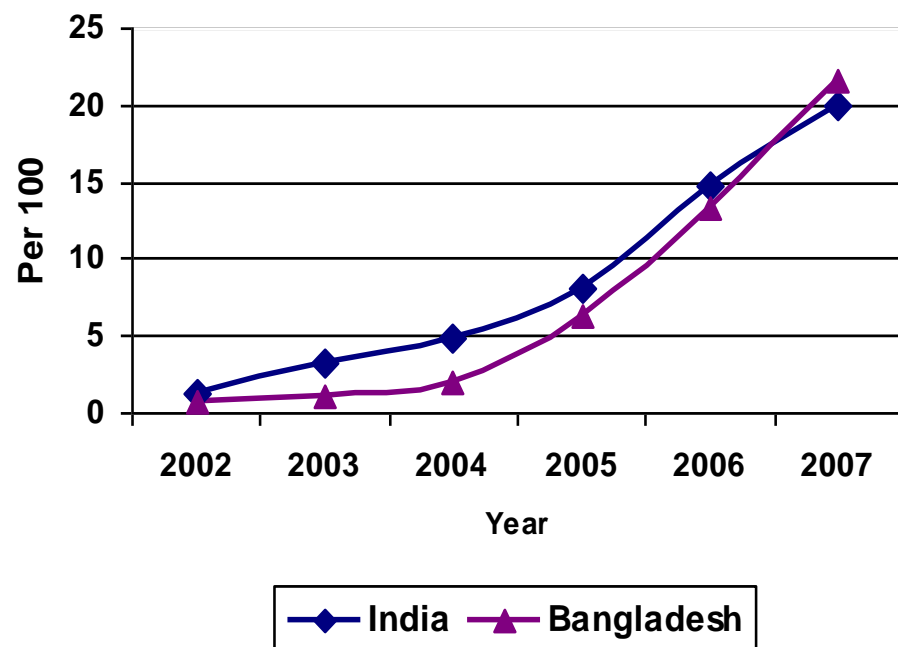
- Benchmark = target/goal to be achieved; a point of comparison
  - Static : e.g., “aim to pass 75 fixed access paths per 100 people”
  - Moving: e.g., “aim to be below ITU average price basket” etc.
- Data: the primary requirement for good benchmarking
  - Comparable (same definition? same time period? same collection/sampling method? )
  - Accurate; up to date

# Different indicators can tell different stories. Pick the right one for the purpose

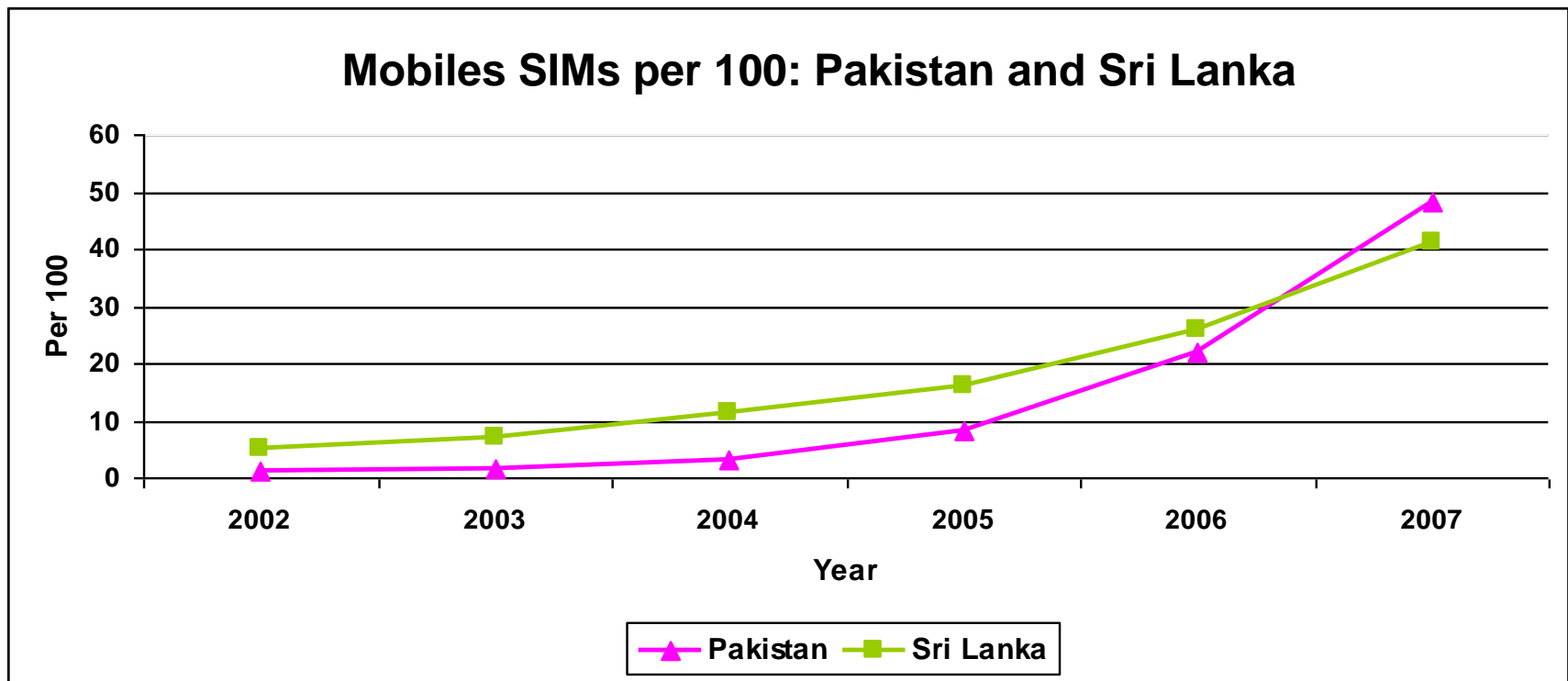
## Mobiles SIMs: India and Bangladesh



## Mobile SIMs per 100 population, India and Bangladesh



# Data change fast. The latest are needed



# How do you reconcile different financial years? Does annual data even make sense?

- Many countries Jan – Dec (calendar year)
  - E.g., Sri Lanka
- But many others differ
  - India: Apr – Mar
  - Pakistan : Jul – June
- Having quarterly data eliminates problem to a great extent
- In a fast changing sector, latest data needed
  - Collect and report quarterly



# And whose data do you use?

| Year | # of internet subscribers (millions), India |           |                             | Difference between...  |                         |
|------|---|-----------|-----------------------------|------------------------|-------------------------|
|      | NASSCOM data                                | TRAI Data | Ministry of Statistics & PI | NASSCOM & TRAI numbers | TRAI & Ministry numbers |
| 1999 | 0.35  |           | 0.23                        | -                      | -                       |
| 2000 | 0.65  | 0.95      | 0.943                       | <b>-46%</b>            | 1%                      |
| 2001 | 1.13  | 3.04      | 2.909                       | <b>-169%</b>           | 4%                      |
| 2002 | 1.763                                       | 3.42      | 3.239                       | <b>-94%</b>            | 5%                      |
| 2003 | 3.661                                       | 3.64      | 3.5                         | 1%                     | 4%                      |
| 2004 | 4.403                                       | 4.55      | 4.05                        | -3%                    | 11%                     |
| 2005 | 6.674                                       | 5.55      | 5.3                         | 17%                    | 5%                      |
| 2006 |   | 6.94      | 5.556                       | -                      | <b>20%</b>              |

Note: Based on Financial Year – e.g. “2000” refers to April 1999 – Mar 2000

Source: NASSCOM Strategic Review 2005; TRAI; Ministry of Statistics and Program Implementation, Govt. of India

**WHAT INDICATORS ARE  
IMPORTANT (WHAT DATA SHOULD  
YOU COLLECT)?**

# A basic set of indicators should enable you to track, measure and benchmark...

- Connectivity
- Industry Structure
  - market shares, market concentration/power
  - Revenue, profitability
- Economic Impact
- Price and Affordability
- Quality of Service
- Usage

# **CONNECTIVITY INDICATORS**

# Useful Indicators

## MOBILE

- Number of mobile SIMs
- Number of mobile SIMs – prepaid
- Number of mobile SIMs – postpaid
- Total mobile subscribers per 100 inhabitants

## INTERNET

- Total internet subscriptions by technology, of speeds greater than/equal to 256 kbps
  - mobile SIMs with access to data communication above 256 kbps
  - WiMax
  - xDSL
  - Cable
  - Satellite
  - FTTx etc.
- Total international internet bandwidth
- Total domestic bandwidth
- Total broadband internet subscriptions per 100 inhabitants

## ICT

- Number of public access internet kiosks/telecenters
- Estimated number of internet users

## IN-COUNTRY ACCESS GROWTH

- Backbone map for a country
- Mobile coverage map per operator
- Base station map per operator

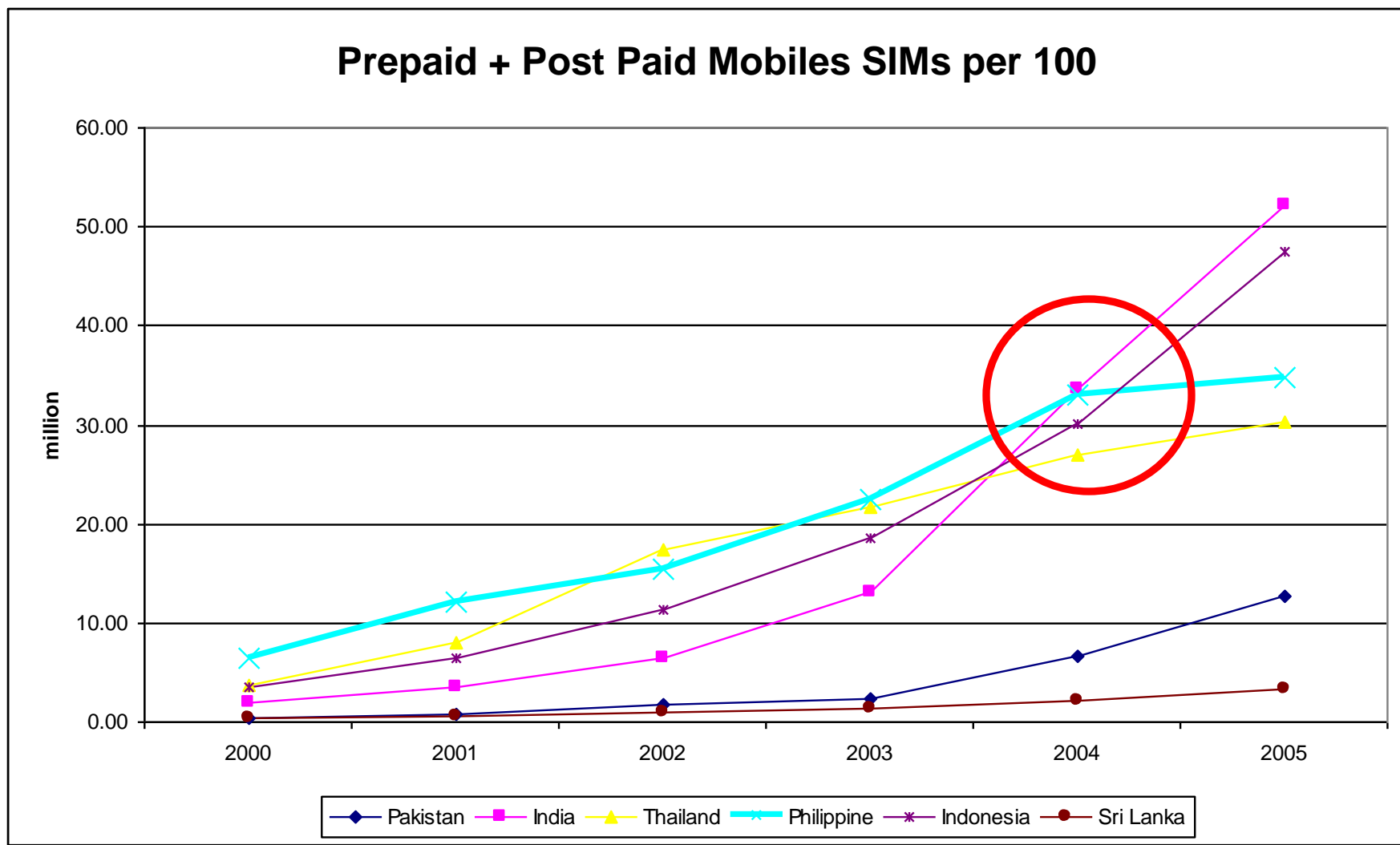
## FIXED

- Number of fixed lines
- Number of fixed wireline phones
- Number of fixed wireless phones
- Total fixed line subscribers per 100 inhabitants

# Counting SIMs. Not subscribers.

- With very strict SIM registration rules, you MIGHT know number of subscribers
  - Assuming strict compliance by agents
- But mostly, you will only know number of SIMs issued by operators
  - Soon, many subscribers may own more than one SIM

# Counting active SIMs, not all SIMs issued. What is the definition of 'active'?



# **ECONOMIC IMPACT OF INDUSTRY**



# Economic Impact Indicators

- Telecom growth sector in most countries
  - Often fastest growth
  - Significant foreign direct investment
- To argue against policies that may make sector less attractive to investors
  - E.g., sector-specific taxes
- To lobby for position in the govt. pecking order?

# Useful indicators

- Total annual investment in the telecom sector
  - Investment into expansion of network services
  - Going towards public services (not private/internal firm consumption)
  - Not include money injected by firms acquiring a management interest in telco [track M&A money separately]
- Investment disaggregated by origin
  - Foreign Direct Investment (FDI) vs. locally generated
- Revenue generated by sector
  - Fees (e.g. spectrum charges, license fees) + tax
- Total tax paid by the sector
  - Paid by consumer
  - Paid by corporates

# Telecom sector attracts significant FDI

## Pakistan: Foreign Direct Investment (FDI into Telecoms)

| Year    | Total FDI (USD millions) | FDI in Telecom Sector (USD millions) | Telecom Sector's Contribution to Total FDI (%) |
|---------|--------------------------|--------------------------------------|--|
| 2001-02 | 484.7                    | 6.1                                  | 1.3  |
| 2002-03 | 798                      | 13.5                                 | 1.7  |
| 2003-04 | 979.9                    | 207.1                                | 21.1   |
| 2004-05 | 1524                     | 494.4                                | 32.4   |
| 2005-06 | 3521                     | 1905.1                               | 54.1   |
| 2006-07 | 5124.9                   | 1824.3                               | 35.6   |
| 2007-08 | 5152.8                   | 1438.6                               | 27.9   |

# Telecom contributes to GDP, GDP growth and government revenue

- **Sri Lanka** : Telecom sector largest contributor to **GDP growth**, 2009
  - 11.7% of GDP growth due to telecom
- **Sri Lanka**: Telecom Regulator (SLTRC) accounted for 50% of **revenue from SOEs** in 2009
  - Even higher in the past

## Maldives: Telecom Sector's contribution to GDP

| Sector                    | % contribution to GDP |            |            |
|---------------------------|-----------------------|------------|------------|
|                           | 2006                  | 2007       | 2008       |
| Tourism                   | 27.4                  | 27.8       | 27.4       |
| Government Administration | 14.8                  | 15.8       | 17.6       |
| <b>Communication</b>      | <b>8.9</b>            | <b>9.1</b> | <b>9.6</b> |
| Transportation            | 9.6                   | 9.7        | 8.7        |
| All other sectors         | 39.4                  | 37.6       | 36.7       |

Source: 1) Galpaya H., *Broadband in Sri Lanka: Glass half full or half empty?* In *Infodev Broadband Strategies Toolkit*. (available at [http://www.infodev.org/infodev-files/resource/InfodevDocuments\\_1113.pdf](http://www.infodev.org/infodev-files/resource/InfodevDocuments_1113.pdf))

2) Galpaya, H., *Telecom Regulatory Environment in the Maldives* (available at [http://lrneasia.net/wp-content/uploads/2009/07/TRE\\_Maldives\\_2008Dec29.pdf](http://lrneasia.net/wp-content/uploads/2009/07/TRE_Maldives_2008Dec29.pdf))

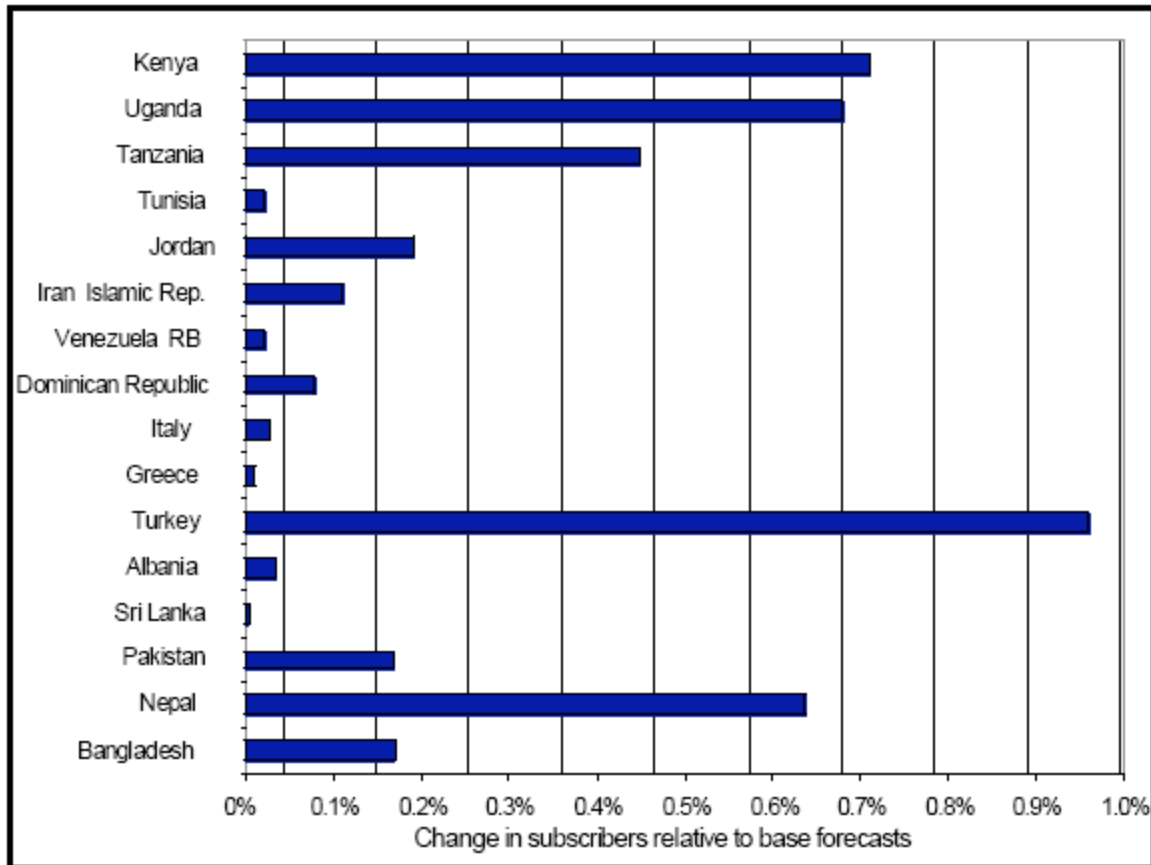
# Understanding taxes on consumers is useful.....

| Ranking | Country            | Tax as a proportion of TCMO 2011 | 2007 Ranking | Increase/Decrease compared to 2007 |
|---------|--------------------|----------------------------------|--------------|------------------------------------|
| 1       | Turkey             | 48.23%                           | 1            | Increased                          |
| 2       | Gabonese Republic  | 37.20%                           | 48           | Increased                          |
| 3       | Pakistan           | 31.61%                           | 66           | Increased                          |
| 4       | Greece             | 30.44%                           | 9            | Increased                          |
| 5       | Dem. Rep. of Congo | 29.14%                           | 26           | Increased                          |
| 6       | Madagascar         | 28.33%                           | 56           | Increased                          |
| 7       | Uganda             | 28.17%                           | 3            | Decreased                          |
| 8       | Croatia            | 27.93%                           | NA           | NA                                 |
| 9       | Tanzania           | 27.80%                           | 2            | Decreased                          |
| 10      | Dominican Republic | 27.68%                           | 7            | Increased                          |
| 11      | Zambia             | 26.23%                           | 6            | Decreased                          |
| 12      | Brazil             | 25.15%                           | 4            | Decreased                          |
| 13      | Sweden             | 25.00%                           | 13           | Increased                          |
| 14      | Norway             | 25.00%                           | NA           | NA                                 |
| 15      | Denmark            | 25.00%                           | 12           | Increased                          |
| 16      | Hungary            | 25.00%                           | 31           | Increased                          |
| 17      | Rwanda             | 24.47%                           | 23           | Increased                          |
| 18      | Italy              | 24.38%                           | 16           | Increased                          |
| 19      | Sierra Leone       | 23.82%                           | 91           | Increased                          |
| 20      | Jordan             | 23.40%                           | 41           | Increased                          |

- Taxes paid by consumer including
  - VAT + GST on airtime and handset
  - Customs, exercise duty on handset
  - Fixed or airtime taxes
  - Tax on handset rental
  - Etc.

# To understand impact of tax changes (e.g. GSMA calculations)

Figure 21: Percentage change in subscribers from base case in 2010 following the removal of telecoms specific taxes

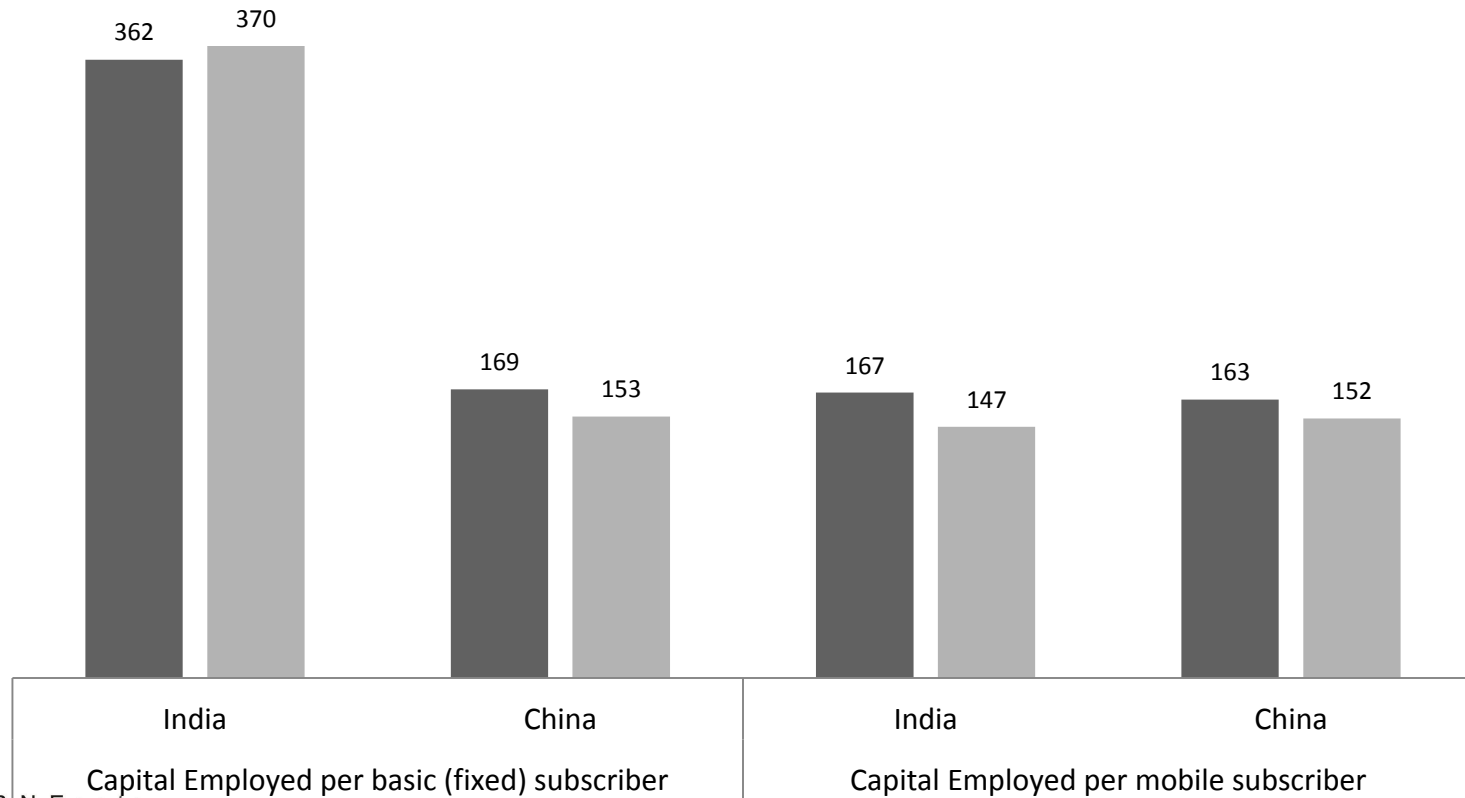


Source: Deloitte

# Many other useful investment-related indicators..

## Productivity of Capital, India vs. China

■ 2004 ■ 2005



# **INDUSTRY-STRUCTURE INDICATORS**

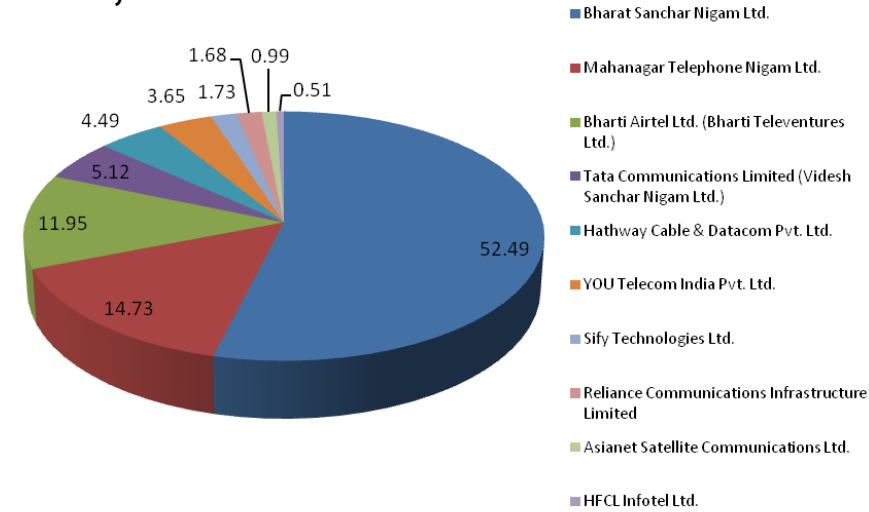


# HHI (Hirschman Herfindahl Index) is basic measure of market concentration

- Define Market
  - Fixed? Mobile? Voice telephony (fixed and mobile)? Internet Services?
  - Identify market share of each operator M1, M2, M3....
  - Subscriber share, revenue share, minute share?
- $HHI = (M_1)^2 + (M_2)^2 + (M_3)^2 + \dots + (M_n)^2$
- US Dept of Justice says...
  - Greater than 1800 → concentrated market
  - Between 1000-1800 moderately concentrated
  - Less than 1000, concentrated
  - M&A activity increasing HHI by 100+ and HHI > 1800 → automatic review (etc.)

# Market shares and HHI by segment

India, BB market shares



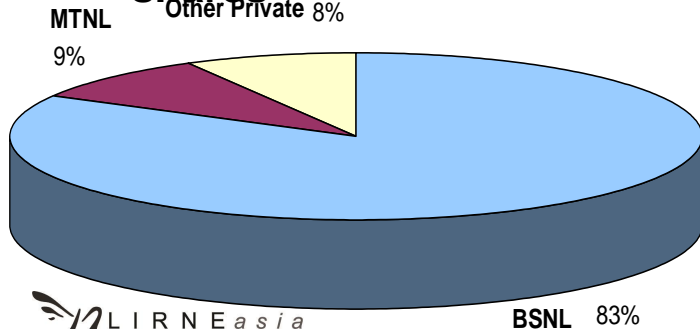
**India, Mar 31 2008**

- Mobile HHI = 1593

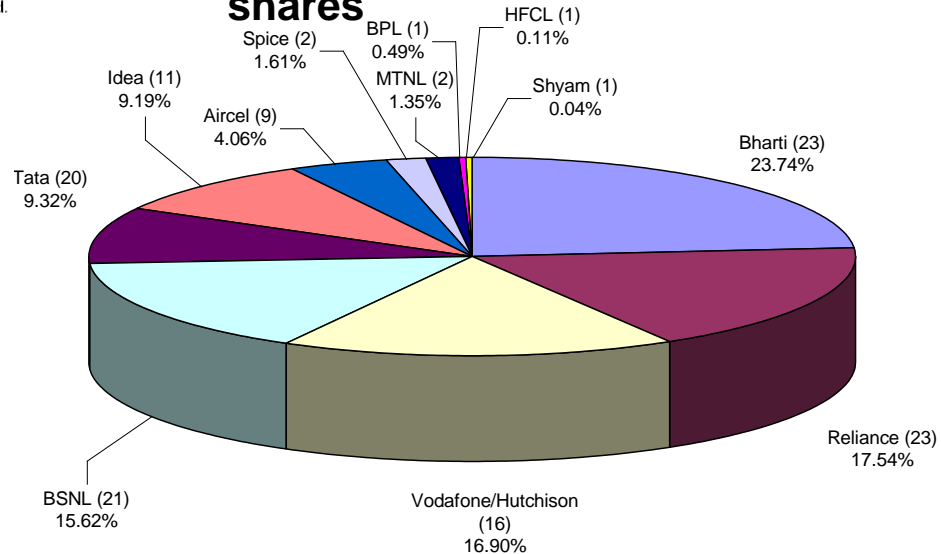
- BB HHI = 3171

- Fixed HHI = 7034

India, fixed market shares

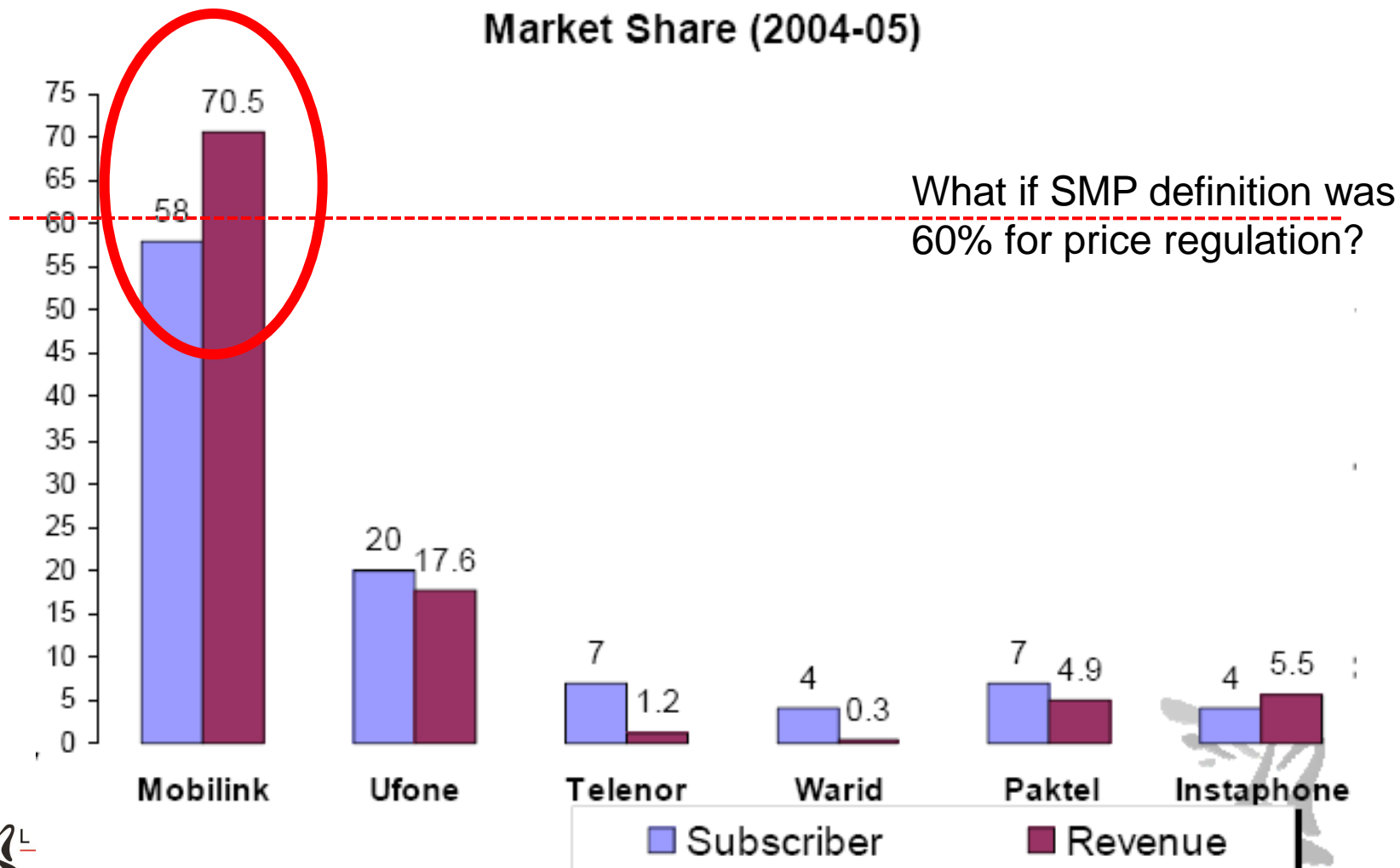


India, mobile market shares



# Market share based on SIMs? Revenue? Minutes?

Market Share (2004-05)



# Important to operators, not just regulators

- Investors look at company performance indicators
  - market share (among other things)
- Valuations → stock prices impacted
- E.g. Investor reaction to Sri Lankan operator's loss of market share
  - “Declining share by subscribers” (analysts)
  - “But share of minutes increasing” (CEO)

- Market segmented by wholesale vs. retail
  - E.g., Ofcom (UK regulator) reports wholesale (BT dominated, HIGHLY concentrated) vs. retail (less concentrated, many ISPs including BT)

# How are the companies doing? Revenue, profitability, margins, ratios

- For Int'l comparisons: EBITDA a good indicator
  - Tax: varies by country
  - D : varies based on accounting rules (USGAAP vs. Europe vs. ...)
  - I: varies by company (cost of capital)
- But tracking profits ~~→~~ regulate profits (more or less)

# **PRICE AND AFFORDABILITY INDICATORS**

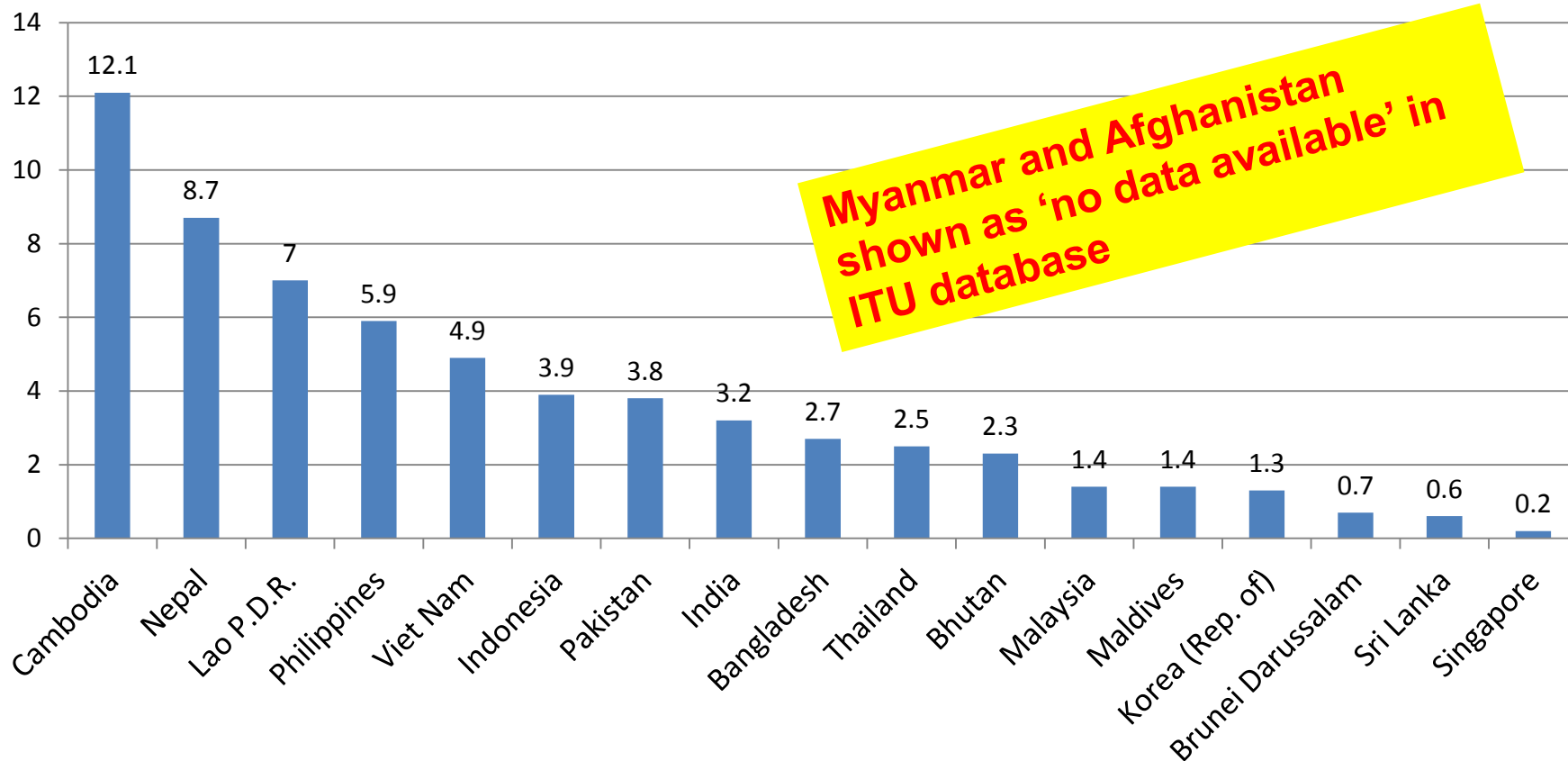
# The ITU mobile baskets: a realistic method of price comparison

- Takes into account many types of costs consumers are likely take into account when selecting an operator
  - Connection charge, monthly charge, what's given “free” (i.e. X SMSs per month and Y minutes per month included in package), cost of additional SMS or Cost of Minute
  - AND their own consumption patterns (e.g. total minutes of calling per month, more friends on the same network therefore...)



# Presented as % of GNI, to give a sense of affordability

Mobile cellular price basket as % of GNI per capita



# Variations across operators, across countries. Defining an 'average basket' of consumption may lose rich diversity

- Regional variations
  - E.g., Average minutes of use in SAARC= 164; OECD = 119
  - A regional basket more meaningful?
- “Average users” vary even among regional neighbors
  - Philippines vs. other SE Asian countries
- Variations across operators possible
  - One operator in Sri Lanka follows BOP strategy:  
poor, pre-paid only, low MOU, low ARPU

# **QUALITY OF SERVICE INDICATORS**

# Many useful Indicators. But tread gently initially

- Telephony Quality
  - Waiting list for main fixed lines
  - Faults per 100 main (fixed lines) per year
  - Percentage of telephone faults cleared by the next working day
  - Call drop rates
  - Percentage of connections with good voice clarity
  - Call success rate
- Broadband Quality
  - Broadband download speed (kbps/Mbps)
  - Broadband upload speed (kbps/Mbps)
  - RTT (mili-second)- Round Trip Delay
  - Jitter (mili-second)
  - Packet- Loss (as a percentage)
  - Broadband availability (as a percentage %)

# Many ways to measure BB Quality

- Operator measures :
  - Operators measures → Reports to regulator
  - Only within operator network
- Regulator measures (e.g. Sri Lanka)
  - Resource intensive
- Users measure, coordinated by regulator
  - UK: users volunteer (using SamKnows hardware )
- Users measure, coordinated by third party
  - Arica: volunteers measure, upload to website
  - [previously, by LIRNEasia] Sri Lanka: volunteers download software measure, upload to website

**OTHER DATA YOU NEED FOR GOOD  
BENCHMARKING**

# Mostly supplied by the National Statistics Office or equiv.

- Total Population of a country
- Number of households in a country
- Number of Urban vs. Rural Households
- Number of Urban vs. Rural population
- Average number of people per household
- GDP, GNI (from central bank or authoritative source)

**STARTING POINT: PARTNERSHIP  
FOR MEASURING ICT FOR  
DEVELOPMENT**



# 'Core ICT Indicators' list has definitions.

- All documents online
  - <http://www.itu.int/en/ITU-D/Statistics/Pages/intlcoop/partnership/default.aspx>
- Supply side : detailed definitions, 'how to' manuals
- Demand side: questionnaires, sampling and how to manuals (household surveys on ICT use)
- UN agencies + Private Sector + Civil Society
  - E.g. LIRNEasia multiple times as expert input (Broadband Quality of Service measurement, household ICT usage surveys)

**ASK FOR DATA FROM OPERATORS.  
THEN WHAT?**

# First, see if you can/should ask for the full list..

- Find the balance between having perfect information and imposing undue cost/burden on operators
- Consultation process if appropriate
  - E.g. LIRNEasia workshop in Maldives
- Prioritized (minimum) set of indicators and roadmap
  - And way forward (e.g. ‘in 2 years, quality of service indicators’)

# Then, decide on level of granularity you will report data....

- In a 2 player market, operators could be sensitive about certain data becoming public
  - Mostly, sensitive about certain data being available to competitors
  - E.g. certain revenue numbers
- But in a 4+ player market, less problematic

# But after that, REPORT the data: WIDELY, FREELY and FREQUENTLY

- Online if possible
- Be as accurate as possible in reporting ITU, others
  - Show you are no longer the bottom of the league tables
- If you don't give the right data
  - they will ignore MM (at best)
  - use inaccurate data to on MM (at worst)
- Because the benchmarking will continue, no matter what...

| <b>Name of index (organisation)</b>                        | <b>Number of economies</b> | <b>Number of indicators</b> | <b>Latest data</b> | <b>Comments</b>   |
|--|----------------------------|-----------------------------|--------------------|---|
| Digital Opportunity Index (ITU/UNCTAD/KADO) <sup>20</sup>  | 180                        | 11                          | 2004/05            | Three clusters: <i>Utilization, Infrastructure and Opportunity</i> (see Chapter two).   |
| ICT Opportunity Index (ORBICOM/ITU) <sup>21</sup>          | 139                        | 17                          | 2003               | Compares 'Infostates', 'Infodensity' and 'InfoUse' against an imaginary economy called 'Hypothetica'.   |
| ICT Development Index (UNCSTD) <sup>22</sup>               | 180                        | 8                           | 2003               | Four clusters: <i>Access, Connectivity, Usage and Policy</i> .  |
| Informational Society Index (IDC) <sup>23</sup>            | 52                         | 15                          | 2004               | Only sparse methodological data is disclosed.   |
| E-Readiness Index (EIU/IBM) <sup>24</sup>                  | 68                         | 31                          | 2004/05            | Six clusters: <i>Connectivity, Business environment, Adoption, Legal and policy environment, social and cultural environment, Supporting e-services</i> . Uses a mix of quantitative and survey data. |
| Network Readiness Index (InfoDev/WEF/INSEAD) <sup>25</sup> | 102                        | 48                          | 2003               | Three clusters: <i>Environment, Readiness, Usage</i> . Uses a mix of survey, qualitative and quantitative data.   |
| Digital Access Index (ITU) <sup>26</sup>                   | 179                        | 8                           | 2002               | Five clusters: <i>Infrastructure, Affordability, Knowledge, Quality, Usage</i> .  |
| Mobile/Internet Index (ITU) <sup>27</sup>                  | 171                        | 26                          | 2001               | Three clusters: <i>Infrastructure, usage, market conditions</i> .   |
| Technology Achievement Index (UNDP) <sup>28</sup>          | 71 (full data)             | 8                           | 1998-2000          | Four clusters: <i>Creation of technology, Diffusion of recent innovations, Diffusion of old innovations, Human skills</i> .   |

# Make it useful for the users...tools, apps

- Soon, there WILL be more choice than users can make sense of
  - Multiple price plans by multiple operators
  - Difficult to compare for average user
- Create price comparison tool, put on your website
  - You populate it with data
  - Users insert their requirements use and software recommends best (cheapest) plan
- Get young software developers involved
- Use LIRNEasia's free software for BB prices (developed in partnership with U of Michigan)
  - Being implemented in Bhutan, Mauritius

## Add a New Provider

### New Provider

Name

### Provider Type

Type

### Installation (If fixed provider)

Cost in LKR

### Low-end Equipment

Product

Cost in LKR

### High-end Equipment

Product

Cost in LKR

Save Provider

## Add a New Mobile Plan for This Provider

### Plan

Name

### Plan Type

Please Choose

### Low-end Equipment

Product

Cost in LKR

### High-end Equipment

Product

Cost in LKR

### Plan Cost

(Monthly/otherwise) in LKR

Usage Allowance

Daytime Usage Allowance

Nighttime Usage Allowance

### Incremental Charge

Cost in LKR

### Daily Inc Charge

(optional, incremental) Cost in LKR per day

### Charge Unit

Unit for overage charges

(Incremental)

### Taxes

Percentage

### Connection Speed

Speed in selected unit

### Plan Description

Write a brief description

Create Plan



| Type of search                          | Functions   | Options   |
|---|---|---|
| Default search                          | Graphs expenditures by usage level of the various plans available in a country        | Country, equipment, provider type (mobile, fixed)                                   |
| Custom usage search                     | Graphs expenditures for alternative plans that offer a user-specified data throughput | Usage level (custom, predefined), country, equipment, provider type                 |
| Custom usage search, country comparison | Graphs expenditures for different plans in US\$, converted at the exchange rate       | Usage level (custom, predefined), type of provider, plan (mobile, fixed), equipment |
| Comparison by speed                     | Graphs plans of the same download speed in different countries in US\$                | Usage level (custom, predefined), speed, country, equipment                         |

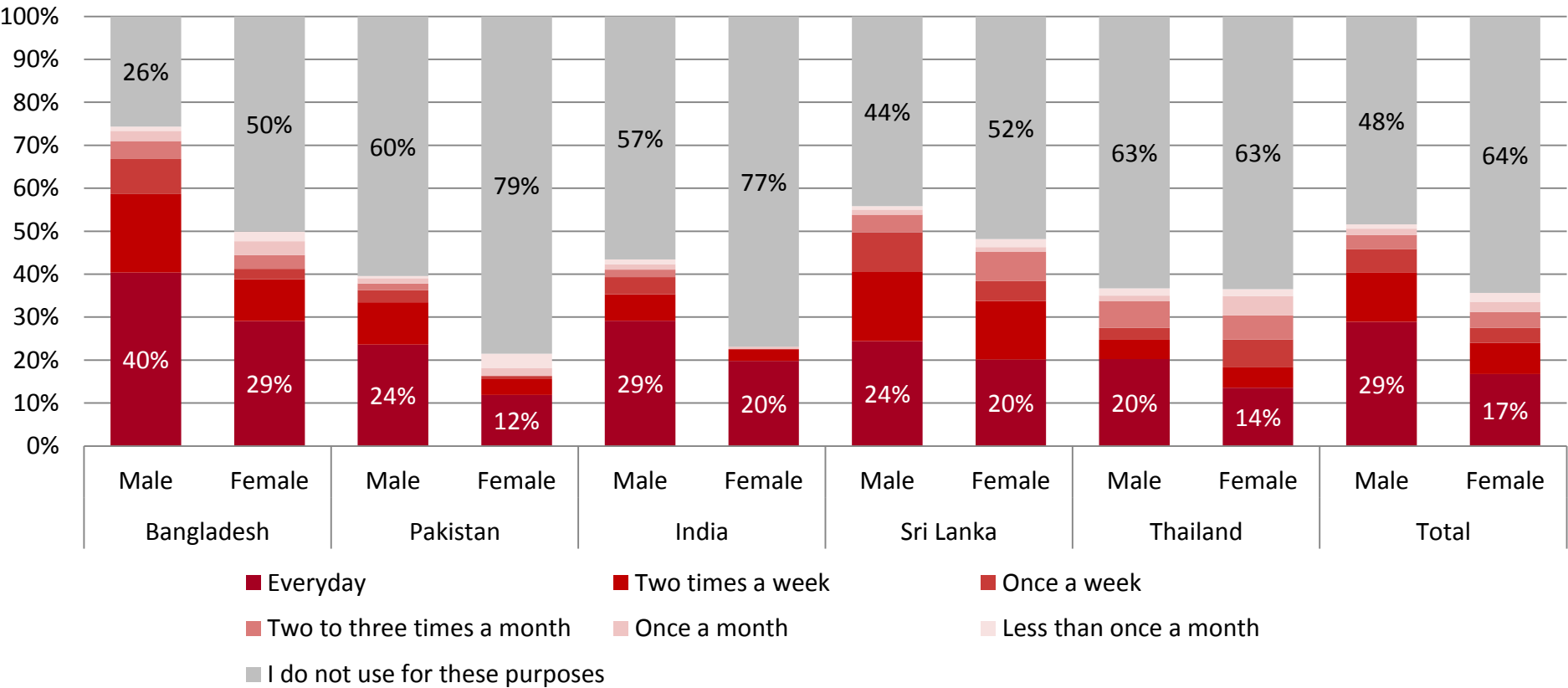
**START THINKING BEYOND SUPPLY  
SIDE DATA**

# Road to digital inclusion...

- Today: is there access? How much?
  - Basic voice, SMS, internet connectivity
  - Have or don't have (1 or 0)
- Tomorrow: How much access? Where? By whom?
  - How many hours of use?
  - At telecenters? At a home computers? On a mobile phone?
  - By women? By the youth? By the disabled?
- In the near future: what kind of digital participation?
  - To find employment? To do their business better? To keep in touch with friends/family? To access government services? To read the news?

# Do people use their mobiles for work? E.g. from LIRNEasia survey of over 10,000 'poor' tele-users

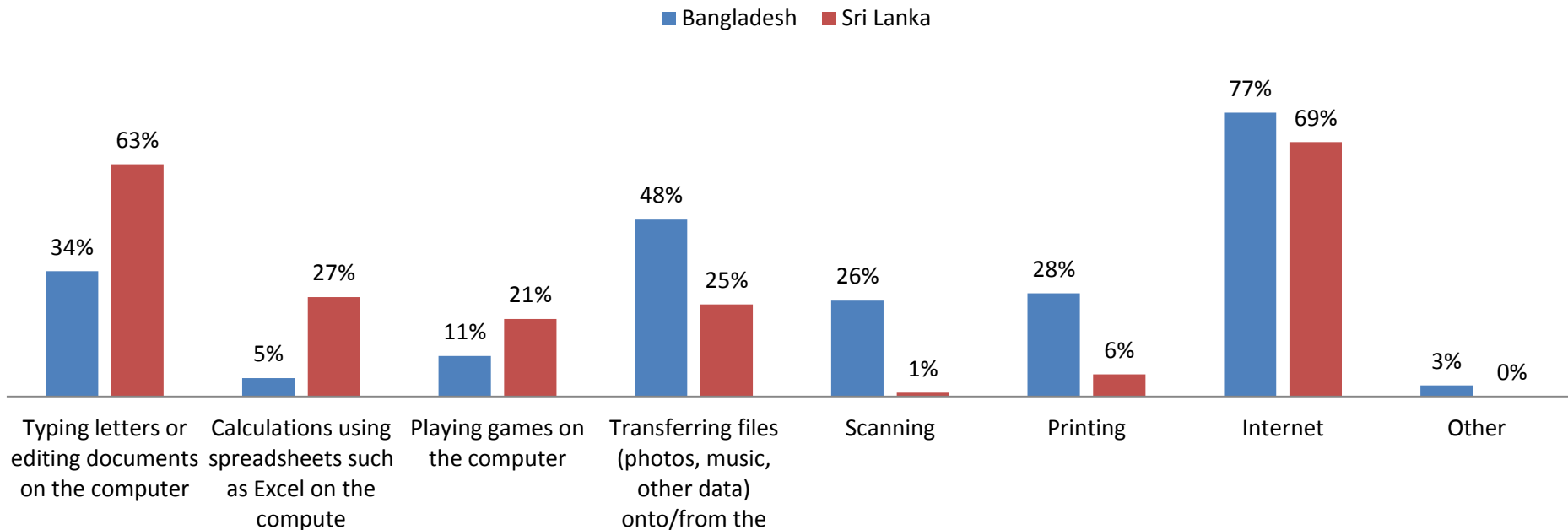
Business, Financial or Work related use of the phone (% of BOP mobile owners who are involved in livelihood-related activities), 2011



Source: LIRNEasia Teleuse @BOP survey. Representative sample of SEC D and E tele-users. A tele-user = someone who has used a phone (to make/receive a call/SMS in the 3 months prior to the survey; SEC = socio-economic classification, based on the job and education level of head of household. Detailed methodology and results at <http://lirneasia.net/projects/2008-2010/bop-teleuse-3/>

# What do people do at public access centers? E.g. from LIRNEasia survey poor people living within 5km of telecenters

What computers are used for by telecenter users (% of telecenter users who use computers)



- Biggest uses of the Internet are:
  - BD - Watching movies, TV, music, etc; email; voice/chat (e.g., Skype); social networking
  - LK - Education/learning; voice/chat (e.g., Skype)

# From supply side only → Supply + Demand-side

- Today: data from operators is 'easily' accessible
- But prepare yourself to collect traditional demand-side data
  - User surveys are expensive; if you can afford it, great.
  - Can you insert just 1 question (or short module) into your census?
- Emerging: the combination of deep supply side data mining, combined with small user studies
  - Big data
  - Beyond telecom to other sectors (roads; govt services)
  - Tread with caution

**THANK YOU**

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